

Message Text

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ORIGIN ACDA-10

INFO OCT-01 SS-14 ISO-00 EUR-08 NSC-05 NSCE-00 PM-03 SP-02

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TO AMEMBASSY BONN PRIORITY

INFO AMEMBASSY PARIS PRIORITY

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY TOKYO

AMEMBASSY OTTAWA

USMISSION IAEA VIENNA

AMEMBASSY BRASILIA

USMISSION GENEVA

S E C R E T STATE 066020

LIMDIS

E.O. 11652: GDS

TAGS: PARM

SUBJECT: WEST GERMAN NUCLEAR EXPORTS TO BRAZIL

REF: STATE 48844 (NOTAL)

1. FRG AMBASSADOR VON STADEN CALLED ON ACDA DIRECTOR FRED
IKLE MARCH 21 TO CONVEY HIS GOVERNMENT'S REACTION TO U.S.
EXPRESSIONS OF CONCERN ABOUT PENDING FRG-GOB NUCLEAR AGREE-

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MENT, ESPECIALLY ABOUT EXPORTS OF REPROCESSING AND ENRICH-

MENT TECHNOLOGY AND FACILITIES. (U.S. HAD PROPOSED THAT ALL PENDING AGREEMENTS WHICH INCLUDED THESE FACILITIES BE DELAYED UNTIL SUPPLIERS COULD CONFER ON COMMON POLICIES) VON STADEN PRESENTED INFORMAL NOTE WHICH CONTENDED THAT FRG HAD OBTAINED BEST RESULTS POSSIBLE IN ITS NEGOTIATIONS WITH BRAZIL, THAT FRG WAS PESSIMISTIC ABOUT CHANCES OF HARMONIZING VIEWS OF SUPPLIER COUNTRIES,"AFTER EFFORTS OF SEVERAL MONTHS AND IN LIGHT OF THE REACTION OF OTHER STATES," AND THAT IN ANY EVENT, IF ALL SUPPLIERS OBTAINED CONDITIONS AND PRINCIPLES EQUIVALENT TO THESE, THIS WOULD BE A STEP FORWARD. NOTE SAID FRG SAW LITTLE PROSPECT OF ACHIEVING MORE COMPREHENSIVE AGREEMENT AMONG RELEVANT SUPPLIER COUNTRIES AND SAID FRG THEREFORE "BELIEVED THAT IN VIEW OF THE LEGITIMATE INTERESTS OF OUR NUCLEAR INDUSTRY THE CONCLUSION OF THE AGREEMENT WITH BRAZIL SHOULD NOT BE DELAYED ANY LONGER."

2. FRG NOTE ALSO ANSWERED SPECIFIC QUESTIONS WE HAD POSED CONCERNING PROJECTED FRG-BRAZIL AGREEMENT (PARA 5 REFTEL). FRG RESPONSES INDICATED THAT NO CONTROLS ON PLUTONIUM WERE ENVISIONED OVER AND ABOVE IAEA SAFEGUARDS EXCEPT FOR PRIOR FRG CONSENT TO RE-EXPORT. NOTE CITED BOTH BRAZILIAN AND GERMAN OPINION THAT ALL TECHNOLOGY DEVELOPED IN CONNECTION WITH FRG-BRAZIL COOPERATION WOULD BE SUBJECT TO IAEA SAFEGUARDS. HOWEVER IT SAID IMPLEMENTATION OF THIS PRINCIPLE WOULD BE DETERMINED IN THE SAFEGUARDS AGREEMENT AND THAT THIS WOULD BE NEGOTIATED BETWEEN BRAZIL AND IAEA (WITHOUT FRG PARTICIPATION).AGREEMENT WOULD PRECLUDE USE OF COVERED MATERIAL FOR ANY EXPLOSIVE DEVICE.

3. FRG NOTE CONFIRMED THAT COOPERATION AGREEMENT ENVISAGED PROVISION OF BOTH URANIUM ENRICHMENT AND REPROCESSING FACILITIES. IT SAID THAT "CONCERNING URANIUM ENRICHMENT, WE HAVE EXCLUDED THE PARTICULARLY SENSITIVE CENTRIFUGE TECHNOLOGY" BUT THERE WAS CONSIDERATION OF USE OF THE NOZZLE SEPARATION PROCESS. NOTE CONCLUDED THAT AT INDUSTRIAL LEVEL, "THERE WILL BE JOINT VENTURES WHICH WILL OFFER ADDITIONAL SAFEGUARDS."

4. IKLE SAID USG WOULD STUDY FRG REPLY CAREFULLY. HIS INITIAL PERSONAL REACTION WAS THAT ONE EFFECT OF SUCH AN

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AGREEMENT WOULD BE TO CREATE PROBLEMS FOR U.S. NEGOTIATIONS WITH IRAN. AS WE HAD INFORMED FRG, WE HAD NOT ACCEDED TO THE IRANIAN REQUEST FOR AN AGREEMENT PERMITTING STORAGE OF U.S.-DERIVED PLUTONIUM IN IRAN. LACK OF SUPPLIER OVERSIGHT OVER PLUTONIUM STORAGE IN BRAZILIAN-FRG AGREEMENT WOULD BE ESPECIALLY AWKWARD IN LIGHT OF FACT THAT IRAN IS A FULL NPT PARTY WHILE BRAZIL REFUSED TO SUPPORT THE TREATY.

5. VON STADEN SAID FRG WAS PLEASED WITH AGREEMENT IT WAS
ABLE TO REACH AND THOUGHT SAFEGUARDS WERE GOOD. IKLE RE-
CALLED SOME OF WEAKNESSES IN SAFEGUARDS SYSTEM ITSELF IN-
CLUDING INADEQUATE STAFF OF INSPECTORS, AND MENTIONED EVEN
GREATER UNCERTAINTIES LIKELY TO SURROUND INSPECTION OF COM-
PLEX FACILITIES SUCH AS REPROCESSING PLANTS. HE NOTED LACK
OF ECONOMIC RATIONALE FOR THESE FACILITIES IN COUNTRIES
LIKE BRAZIL, WHICH SHOULD GIVE RISE TO QUESTION ABOUT THEIR
MOTIVES FOR SEEKING THEM. U.S. HAD OVER FIFTY REACTORS
BUT NO REPROCESSING PLANTS NOW IN OPERATION.
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